



List of Delegations

Wednesday, November 12, 2025

9:00 AM

Henry Baker Hall, Main Floor, City Hall

*The List of Delegations is prepared to reflect the agenda as published.
The order in which items are considered, and related delegations heard, is
subject to change and remains at the call of the Chair.*



OFFICE OF THE CITY CLERK

Executive Committee
List of Delegations
Wednesday, November 12, 2025

EX25-102 Buffalo Pound Water Treatment Corporation - 2025 Semi-Annual Report

DELEGATION

Ryan Johnson, Buffalo Pound Water Treatment Corporation, Moose Jaw, SK

EX25-103 City of Regina's Role in Well-being & Homelessness

DELEGATION

Judith Veresuk, Regina Downtown Business Improvement District, Regina SK

Wendy Miller, Heritage Community Association, Regina, SK

James Elliot, Regina, SK

Melissa Coomber-Bendtsen, YWCA Regina Inc., RM North Qu'Appelle, SK

Florence Stratton, Regina, SK

Judith Langen, Namerind Housing Corporation, Regina, SK

Mandla Mthembu, Regina, SK (Virtual)

Rebecca Granovsky-Larsen, The Anit-Poverty Ministry, Regina, SK

Dana Wilkins, Mobile Crisis Services Inc., Regina, SK

Tyler Gelsinger, Carmichael Outreach Inc., Regina, SK

Lori Deets, Regina, SK

COMMUNICATIONS

EX25-105 Randy Goulden, Saskatchewan Urban Municipalities Association, Regina, SK

EX25-106 Audrey Monette, Canadian Centre for Safer Communities, Gatineau, QC

EX25-107 Judith Langen, Namerind Housing Corporation, Regina, SK



OFFICE OF THE CITY CLERK

EX25-104 2026 - 2027 Budget Submission - Regina Exhibition Association Limited

DELEGATION

EX25-108 Jaime Boldt ([Virtual](#)), Jordan Sleightholm, Christine Short, and Mike MacNaughton, Regina Exhibition Association Limited, Regina, SK

City of Regina Council
Queen Elizabeth II Court
2476 Victoria Avenue
PO Box 1790
Regina, SK Canada
S4P 3C8

Re: Municipal Advocacy on Homelessness and Encampments

Dear Mayor Bachynski and Councillors,

Across Saskatchewan, municipalities are witnessing a rise in visible homelessness and encampments. Urban centres like Regina are increasingly on the front lines of this crisis, yet many lack the resources and support needed to respond effectively and compassionately.

Recent data shows that 824 individuals are unhoused in Regina, many of whom also suffer from mental health and addictions issues. Insufficient benefits provided through provincial income support programs lead to a continuous increase in homeless counts, while a lack of investment in the maintenance of social housing and barriers to access those units leaves hundreds of potential homes sitting vacant. There is also a great need for supportive housing, particularly for those with mental health and addictions issues, and those that have been unhoused for a substantial amount. Municipalities are doing their best to respond to these needs, but without equitable funding and coordinated provincial support, these efforts are often reactive and unsustainable.

We applaud the City of Regina's moves toward developing a homelessness/encampment strategy that focuses on cooperation and connection between those suffering from homelessness, and those interacting with them. While cities across Canada struggle with balancing the human rights of the homeless with their residents' feeling of safety, it is important to remember that we all want the same end goal: to have the homeless housed and off of the streets. Data has shown time and again that a humanist, connecting approach is the most efficient and effective way to accomplish this.

SUMA does wish to emphasize, however, that even with the best of intentions, municipalities lack the jurisdiction and fiscal capacity to address homelessness on their own. Property taxes are an important and stable foundation for municipalities, but they are not progressive in nature and were never intended to sustain housing and social services needs. Further, given that it is every resident's right to move freely between municipalities, having one city invest heavily in things like social housing may well lead to an increase in homeless people coming from other municipalities to access those services. It is essential that the provincial and federal governments, who have access to progressive taxation and who have the jurisdictional authority to implement large-scale investments in addressing homelessness, be a part of the solution.

To ensure our most vulnerable residents have access to the supports they need, SUMA encourages City Council to consider the following actions:

- Advocate for increased provincial investment in social and supportive housing.
- Advocate for enhanced provincial involvement in the delivery of wraparound support services.
- Continue investment in the Regina Street Team.
- Ensure that front-line human service providers with the city are prioritizing support over enforcement.

We recognize that addressing homelessness and encampments requires a coordinated, compassionate, and well-resourced response. Municipalities like Regina are doing their part, but they cannot do it alone. With strengthened provincial support and collaboration, we can ensure that all residents—especially the most vulnerable—have access to safe housing, essential services, and the dignity they deserve.

SUMA will continue to advocate the Government of Saskatchewan to adequately address these concerns, on behalf of its members, and we urge the City of Regina to join us in these efforts, emphasizing the jurisdictional challenges municipalities face and the need for the tools and resources to address them effectively.

Thank you for your continued leadership and commitment to supporting Regina's most vulnerable residents.

Sincerely,

A handwritten signature in black ink that reads "Randy Goulden". The signature is written in a cursive, flowing style.

Randy Goulden
President
Saskatchewan Urban Municipalities Association

Dear Mayor and Members of Council,

My name is Audrey Monette, and I am the Director of Engagement and Services at the Canadian Centre for Safer Communities (CCFSC). I would like to express my support for the proposed governance structure to continue advancing the Community Safety and Well-Being (CSWB) work in Regina.

I was part of the CCFSC team that collaborated with the City of Regina on the development of its CSWB Plan in 2021. Since then, I have had the opportunity to work with dozens of municipalities across Canada on both the development and implementation of their local CSWB plans. Through this experience, I have seen firsthand the importance of a strong, collaborative governance structure to ensure ongoing progress and sustainability.

At CCFSC, we endorse the government-community partnership model as a best practice for CSWB governance. This model brings together sector representatives from government and community organizations with shared input and decision-making power. While governments often provide the initial resources and infrastructure, these partnerships leverage the significant in-kind contributions and expertise of community organizations and residents.

In such a model, dedicated CSWB staff are typically municipal employees who take programmatic direction from a multi-sector round table (e.g., a system leadership group). This round table includes sector representatives from relevant government departments and key decision-makers from within community organizations. Members are selected for their expertise, networks, and ability to influence systems change. Together, this group guides implementation, shares resources, and identifies opportunities for collective impact. Another key feature of this governance model is the Community Action Tables. These time-limited, issue-focused groups bring together service providers, people with lived experience, and other community representatives to advance specific priorities identified in the CSWB Plan. Their input helps shape shared indicators, guide the development of a theory of change, and ensure that the broader System Leadership Group remains grounded in community-defined values and priorities.

Across Canada, community-government partnerships for CSWB efforts have proven to be an effective governance approach. Examples of this structure can be found in Campbell River, Kelowna, and Victoria (BC); Wetaskiwin (AB); Waterloo Region (ON); Halifax (NS); Kent Region (NB); and many others. Communities that have adopted this type of community-government partnership model have seen strong success in implementing their CSWB plans and in sustaining community buy-in and support throughout the process.

Based on this, I am confident that the recommended CSWB framework outlined in Appendix A of the report on the City of Regina's Role in Well-being and Homelessness will provide a strong foundation to sustain CSWB efforts in Regina in an effective and coordinated manner.

In closing, I would like to commend the City of Regina and its partners for their continued commitment to community safety and well-being. The proposed governance structure provides a strong foundation for a sustainable, collaborative, and inclusive approach to implementation. On behalf of CCFSC, I encourage Council to endorse this framework and continue fostering the shared responsibility and partnership that are essential to creating safer and more connected communities.

Thank you.

Key Messages for Namerind Housing Corporation – Nov 12, 2025 – Executive Committee Meeting

- Back in March Council voted to declare a Houselessness Crisis in Regina.
- This was leading up to Namerind's April release of the renewed *Plan to End Homelessness in Regina: Everyone Deserves a Home*.
 - The Plan is based on years of research and revised strategy to end homelessness
 - Our focus is not only on reducing current numbers, but most importantly, the shift towards prevention, and identifying root causes so that our community can commit to stopping the inflows into homelessness here in Regina.
 - Our organization is dedicated to measurable action, and has heard the voices of communities across Canada in the past year ready to take the same stance on solving this problem.
- Regina is already in a state of crisis when it comes to the number of those experiencing homelessness, including:
 - Unsheltered: those living encampments, tents, vehicles or public spaces.
 - Those staying in shelters, or temporarily with family or friends
 - Hidden homeless
- We held the 2025 Point in Time count enumeration on October 2 and will be releasing those numbers publicly in the coming months.
- Last year's PiT Count surveyed 824 people experiencing chronic and episodic homelessness.
- All signs point to an even higher number this year and the evidence is all around us.
- As the Community Entity for the federal government's Reaching Home program, Namerind gathers crucial data, using both the PiT Counts and data collected by Coordinated Access Regina – our department for intake, assessment and referral.
 - Coordinated Access utilizes the Homeless Individuals and Families Information System (or HIFIS)
 - We share this data across partnered organizations in order to best help those that we serve
 - We have access to real-time shelter bed availability
 - And we maintain by-names lists of those in need of housing.

- 75% of the homeless population in Regina are Indigenous.
 - As an Indigenous housing provider, Namerind plays a pivotal role in helping to fill the gaps:
 - By providing affordable homes for Regina residents
 - And ongoing education and advocacy towards reducing homelessness from the core of Regina's homeless-serving system.
- We see many opportunities to work more closely with City Administration in the shared goals of addressing homelessness and in creating more affordable housing options and services.
- **This report signals a strengthened partnership between Namerind and the City of Regina.**
 - **Partnerships and working together is the only way to achieve progress on this cause.**

City's Role in the P2EH

The Plan to End Homelessness outlines "A Role for Everyone" including all levels of government. The City's role is threefold:

1. Contribute resources to the Plan Coordination positions over Plan duration.

City's Role = Funding

2. Ensure alignment of City policy and procedures with Plan targets, both in program delivery and to support the increase of affordable housing options.

City's Role = Housing Supply

3. Ensure that updates to policy regarding housing and homelessness align with the targets and needs of the Plan.

City's Role = Policy Alignment

Some concrete examples as listed in the report:

- 1) Providing \$30,000 per year for five years to Namerind to fund a systems coordinator position to implement the Plan to End Homelessness.
- 2) Supporting the development of community systems mapping and real-time occupancy reports to show what spaces are available in services. Namerind will work with the City to align these efforts and increase data sharing and evaluation capabilities.
- 3) Leading the City's encampment response alongside Coordinated Access Regina.
- 4) Establishing formal actions on the Plan to End Homelessness within the City's renewed Housing Strategy.
- 5) Continuing to build relationships with the Provincial Government and investing together in initiatives such as needed warming spaces and innovative efforts towards utilizing and delivering housing.

Building Confidence

REAL's 2026/2027 Budget for Sustainable Growth



Message from the Board of Directors

We are committed to:



**RESTORING
COMMUNITY TRUST**

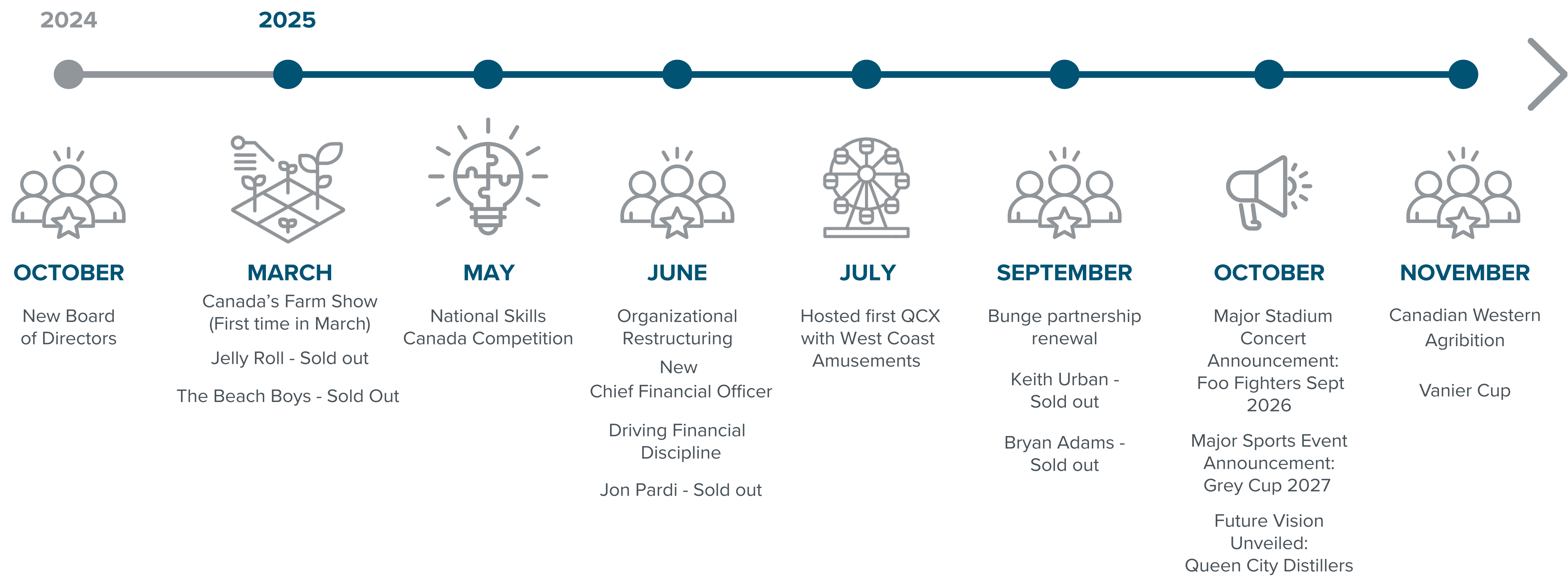


**FINANCIAL
SUSTAINABILITY**



**STRENGTHENING
DIRECTION**

Major Milestones



Major Upcoming Events



Forward Thinking



**STRATEGIC GROWTH
& INNOVATION**



**WORKFORCE & LEADERSHIP
DEVELOPMENT**



**OPERATIONAL
EXCELLENCE**



**COMMUNITY & PARTNER
ENGAGEMENT**



**FUTURE
READINESS**

City Subsidy Summary

City of Regina Subsidy (in \$M)	2025 Forecast	2026 Budget	2027 *Conservative	2027 **Optimistic
Operating	3.5	6.5	8.2	5.2
Working Capital	4.0	–	–	–
Total Operating Subsidy	7.5	6.5	8.2	5.2
Capital – Required	1.0	1.0	1.0	1.0
Capital – Contractual AffinityPlex Turf Replacement	–	1.2	–	–
Debt	2.7	2.1	1.6	1.6
Total Capital & Debt Subsidy	3.7	4.3	2.6	2.6
Total City of Regina Subsidy	11.2	10.8	10.8	7.8

Notes:

*REAL to request Council to provide \$10.8M in 2026 as a lump sum, as opposed to separate allocations per funding source. The increases in 2027 base scenario compared to 2026 is directly a result of the loss of lotteries and gaming funding part way through 2027 (\$2M impact in 2027 and \$2.6M impact every year thereafter).

**Optimistic 2027 budget scenario assumes the loss of the lotteries and gaming funding is replaced by \$2M from the other provincial sources and \$1M in other undefined opportunities. Securing new funding and \$1M is uncertain at this stage but deemed achievable.

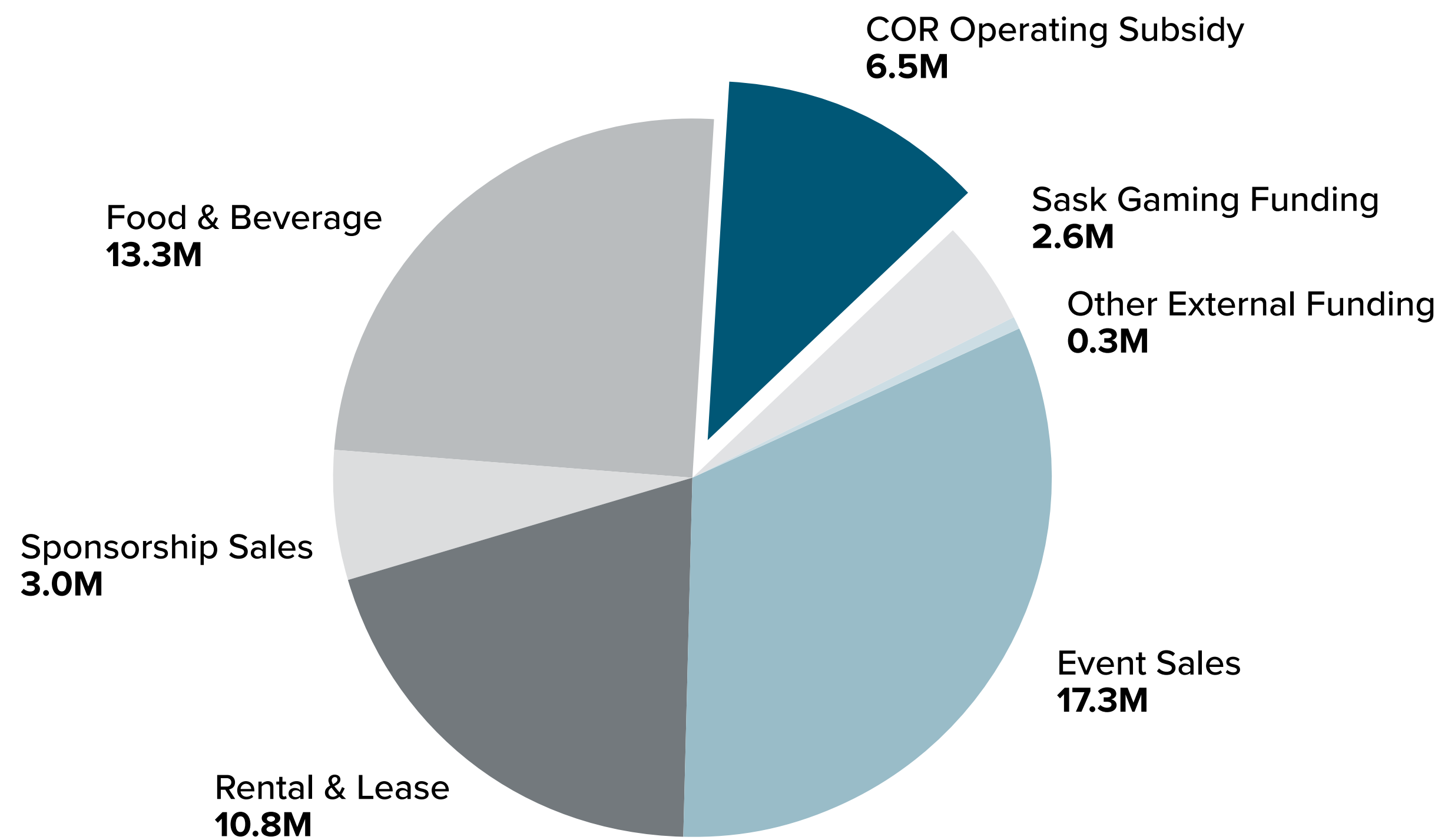
2026/2027 Budget

2026 Budget & 2027 Financial Scenarios

(In \$000's)	2025 Forecast	2026 Budget	2027 Conservative	2027 Optimistic
OPERATING SUBSIDY				
Operating	3,500	6,500	8,200	5,200
Working Capital	4,000	–	–	–
TOTAL OPERATING SUBSIDY	7,500	6,500	8,200	5,200
Revenues	49,246	53,781	52,016	52,016
Expenses	50,925	53,387	51,998	51,998
EBITDA	(1,679)	394	18	18

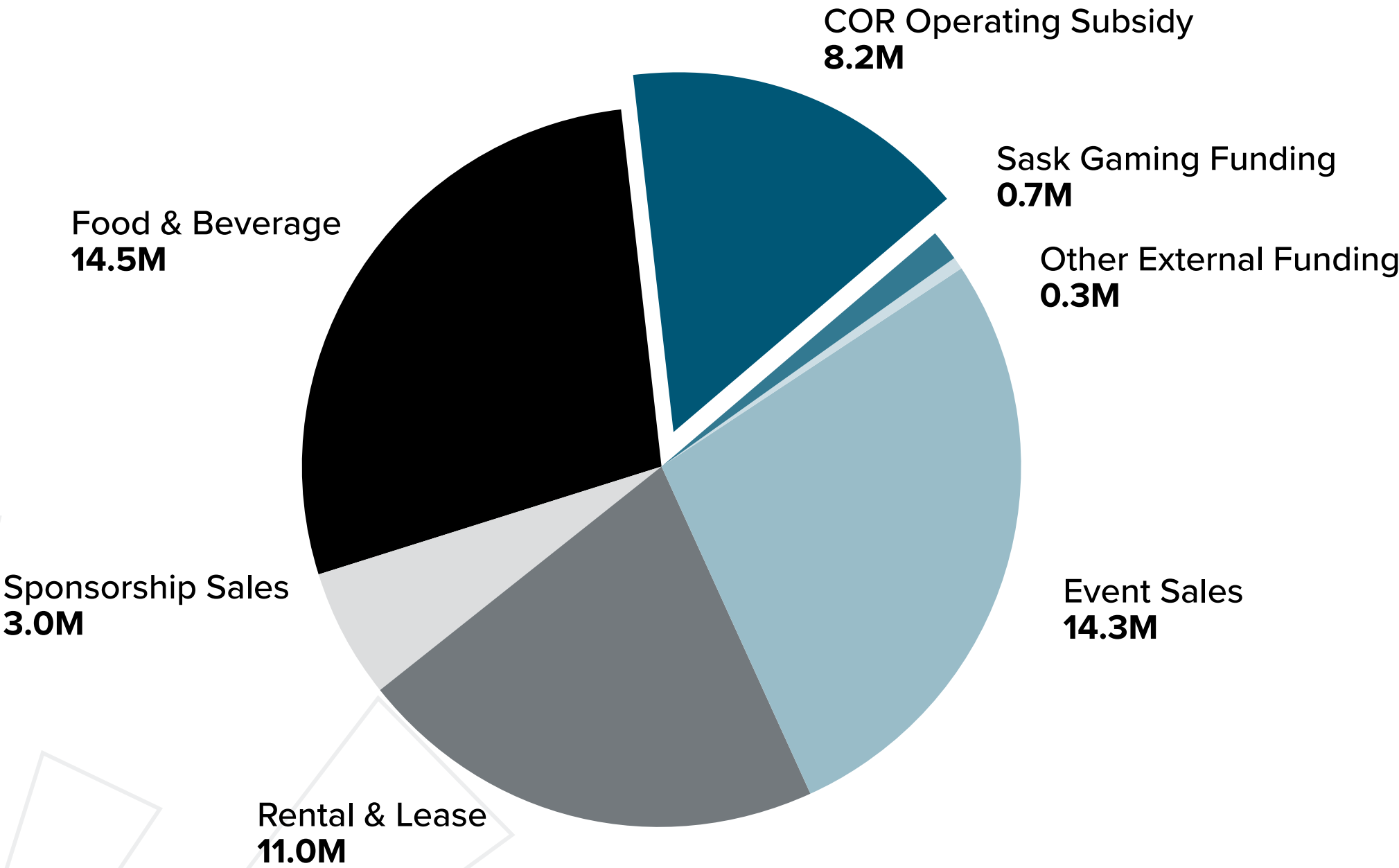
2026 Budget

2026 Operational Revenues

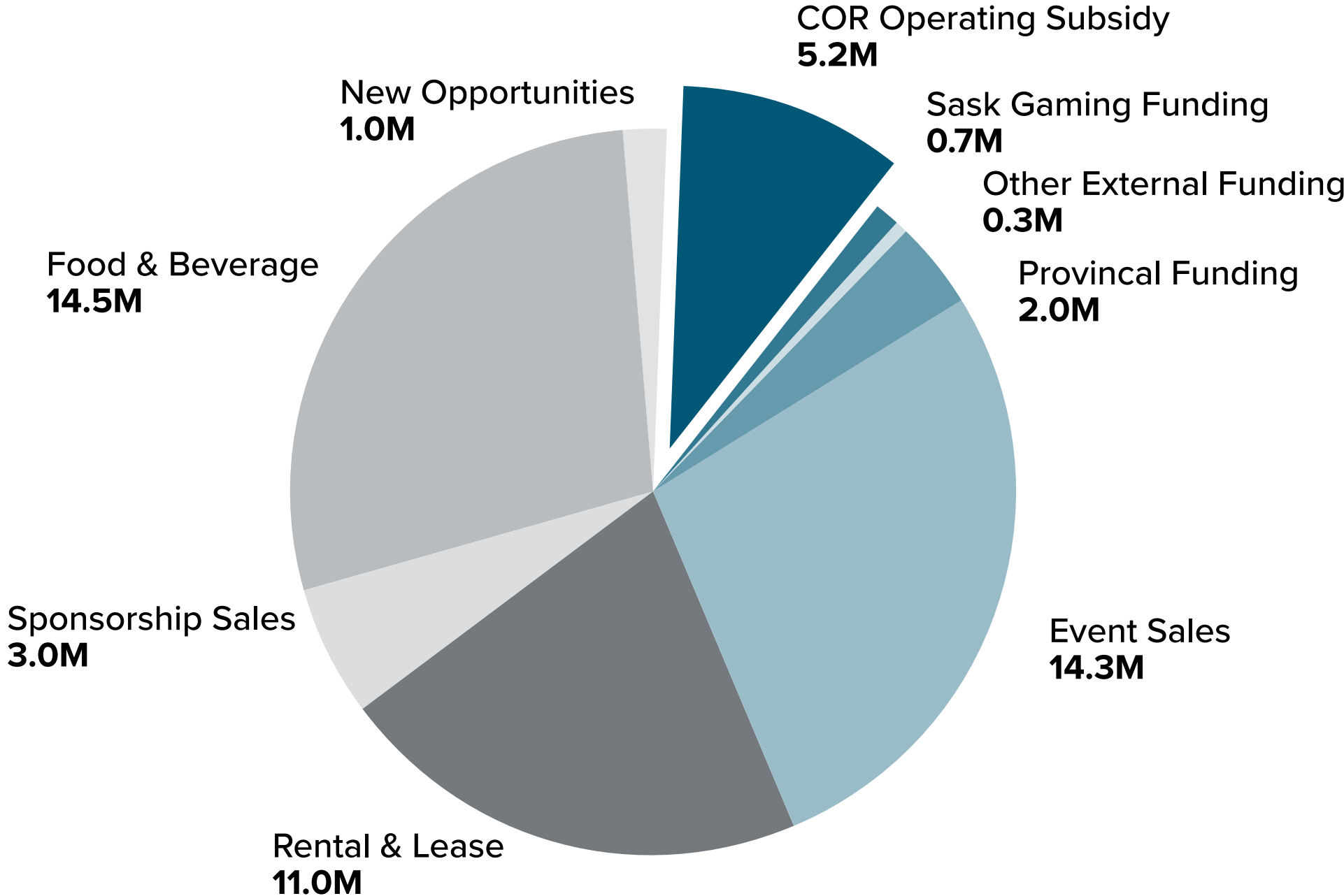


2027 Budget

2027 Operational Revenues – Conservative



2027 Operational Revenues – Optimistic



2026 Capital Requirements

Building Capital - Required (in \$000's)	
Brandt Centre	100
Co-operators	300
Queensbury Centre	250
Total Building - Required	650

Non-building Capital - Required (in \$000's)	
Equipment Purchases	205
IT Hardware Purchases	145
Total Non-Building-Required	350
AfflntyPlex	1,200
Total Building - Obligatory	1,200

Total 2026 Capital Request	2,200
----------------------------	-------

Debt Financing

		2024	2025 Forecast		2026		2027	
Demand Loan (\$000's)	Due	Balance	Principal Payments	Balance	Principal Payments	Balance	Principal Payments	Balance
\$7.3M	DEC-33	5,900	700	5,200	700	4,500	700	3,800
\$4.0M	MAY-26	811	280	531	531	—	—	—
\$3.4M	MAY-34	2,883	283	2,600	283	2,317	283	2,034
		9,594	1,263	8,331	1,514	6,817	983	5,834
Estimated Interest*			566		630		575	
TOTAL DEBT FINANCING			1,829		2,144		1,558	

City Subsidy Summary

City of Regina Subsidy (in \$M)	2025 Forecast	2026 Budget	2027 *Conservative	2027 **Optimistic
Operating	3.5	6.5	8.2	5.2
Working Capital	4.0	—	—	—
Total Operating Subsidy	7.5	6.5	8.2	5.2
Capital – Required	1.0	1.0	1.0	1.0
Capital – Contractual AffinityPlex Turf Replacement	—	1.2	—	—
Debt	2.7	2.1	1.6	1.6
Total Capital & Debt Subsidy	3.7	4.3	2.6	2.6
Total City of Regina Subsidy	11.2	10.8	10.8	7.8

Notes:

*REAL to request Council to provide \$10.8M in 2026 as a lump sum, as opposed to separate allocations per funding source. The increases in 2027 base scenario compared to 2026 is directly a result of the loss of lotteries and gaming funding part way through 2027 (\$2M impact in 2027 and \$2.6M impact every year thereafter).

**Optimistic 2027 budget scenario assumes the loss of the lotteries and gaming funding is replaced by \$2M from the other provincial sources and \$1M in other undefined opportunities. Securing new funding and \$1M is uncertain at this stage but deemed achievable.

REAL.

Designed to Bring Us Together.

